

### CAPPS and the "Selectee" Status of 9/11 Hijackers

➤ What triggers the CAPPS profile?

- Prior to September 11, 2001, CAPPS was exclusively a checked baggage threat countermeasure. It was not run at all if the passenger was not checking baggage.
- CAPPS evaluates [redacted] different factors relating to a passenger's reservation [redacted]. [redacted] The passenger's [redacted] is not one of the factors.
- The different factors, which must remain confidential to prevent compromising the system, are assigned varying weights (either positive or negative), and a passenger whose total score is negative is selected for additional security measures. The common term for passengers selected for additional security measures is "selectee".

b2  
b3-1520.5  
(b)(9)(i)  
(b)(9)(ii)

➤ Prior to September 11, what security measures would have been applied to passengers when they are designated "selectees?"

- The approved resolution procedures were either to send the passenger's checked baggage through an FAA-approved explosives detection system (EDS) or to conduct positive passenger baggage match (PPBM).
- No additional security measures would be applied to selectee passengers themselves or their carry-on items at the security checkpoint. This was true whether the passenger was made a selectee due to the CAPPS criteria or for failing to present required identification.

➤ Did any of the 19 suspected hijackers meet the CAPPS profile?

- FAA Security obtained the Passenger Name Record (PNR) and available CAPPS data for all 19 hijackers. Of the 19 hijackers, 9 were made security selectees. Seven of them were made selectees because they met the CAPPS criteria. The other two hijackers were made selectees because they failed the identification check requirement.
- See the chart on the next page for the precise status of each hijacker on each flight

W  
-7561

~~SENSITIVE SECURITY INFORMATION~~

WARNING: This document contains sensitive security information that is controlled under the provisions of 49 CFR 1520. The information may not be released in any form without the express prior written consent of the Under Secretary of Transportation for Security. In accordance with 49 U.S.C. 40119, this information is exempt by statute from disclosure under the FOIA. Under the provisions of 49 CFR 1520(d), violators are subject to civil penalty or other action by DOT.

SELECTEE STATUS OF SEPTEMBER 11 <sup>th</sup> HIJACKERS					
Flight	Hijacker	Checked Bags	Selectee	Reason	Clearance
American Flight 11  (BOS-LAX)	Al Shehri, Wa'il	1	Yes	CAPPS	EDS
	Al Shehri, Walid	0*	Yes	CAPPS	EDS
	Al Sugami, Satam	1	Yes	CAPPS	EDS
	Alomari, Abdulaziz	Same PNR.	No	---	N/A
	Atta, Mohamed	2 bags checked by the two passengers	No	---	N/A
United Flight 175  (BOS-LAX)	Al Shehhi, Marwan	1	No	---	N/A**
	Alghamdi, Ahmed	1	No	---	N/A
	Alghamdi, Hamza	0	No	---	N/A
	Ahmed, Feyez Rashid	Same PNR.	No	---	N/A
	Al Shehri, Mohald	1 or more bags checked by the two	No	---	N/A
United Flight 93  (EWR-SFO)	Al Haznawi, Ahmad	1	Yes	CAPPS	EDS
	Jarrah, Ziad	0	No	---	N/A
	Al Ghamdi, Saeed	Same PNR.	No	---	N/A
	Al Nami, Ahmed	Unknown # of bags, but bag record created	No	---	N/A
American Flight 77  (IAD-LAX)	Hanjour, Hani	0*	Yes	CAPPS	PPBM
	Al Hazmi, Nawaf	Separate PNR's, but 2 bags checked by the two passengers	Yes	ID	PPBM
	Al Hazmi, Salem		Yes	ID	PPBM
	Al Midhar, Khalid	Same PNR.	Yes	CAPPS	PPBM
	Moqed, Majed	1 bag checked by the two passengers	Yes	CAPPS	PPBM

\* Although the hijacker-passenger did not check a bag, the ticket agent [REDACTED] and since the hijacker-passenger met the CAPPS criteria, he was designated a "selectee."

\*\* The selectee clearance procedure for United at Boston was PPBM.

b2

b3-1520.5

(b)(7)(C)

(b)(7)(D)

~~SENSITIVE SECURITY INFORMATION~~

**WARNING:** This document contains sensitive security information that is controlled under the provisions of 49 CFR 1520. The information may not be released in any form without the express prior written consent of the Under Secretary of Transportation for Security. In accordance with 49 U.S.C. 40119, this information is exempt by statute from disclosure under the FOIA. Under the provisions of 49 CFR 1520(d), violators are subject to civil penalty or other action by DOT.

- What does it mean that two of the hijackers were made selectees for failing identification check requirements?
  - Two of the hijackers who boarded American Airlines Flight 77 at Washington Dulles were identified in the carrier's records as having been made selectees, but not for meeting the CAPPs criteria. Since it is American's practice to designate those passengers who do not have proper photographic identification cards upon check-in as selectees, it is almost certain that they were made selectees for this reason.
  - It is also possible that some of the hijackers on the two United Airlines flights may have been made selectees for having failed the identification check requirement. But, since United does not keep records of these selectees, there are no records to confirm this.
- Were the hijackers who were made "selectees" properly screened?
  - Although the incidents remain under investigation by the FBI, as far as we know at present the seven hijackers who were CAPPs selectees, and the other two who were selectees for ID discrepancies, were properly screened in accordance with the requirements in effect at that time.
  - The screening would have involved either EDS inspection of their checked baggage or PPBM.
  - No special measures would have been applied to the selectee hijackers themselves or their carry-on items as a result of having been made selectees. They would have passed through the following security checkpoints manned by the contract screening companies specified:

Boston	AA-11	Terminal B, Checkpoints B5 and B4	—Globe
Boston	UA-175	Terminal C, Checkpoint C3	Huntleigh
Newark	UA-93	Terminal A, Checkpoint 1	Argenbright
Wash Dulles	AA-77	Main Terminal, West Checkpoint	Argenbright

- What changes, if any, have been made to the CAPPs system and to the requirements for the screening of "selectee" passengers after September 11<sup>th</sup>?

- CAPPs has been modified based upon [REDACTED] used by the 19 hijackers. Today, all 19 hijackers would be made security selectees.

b2  
b3-1520.5  
(b)(9)(i)  
(b)(9)(ii)

b2 [REDACTED]

SENSITIVE SECURITY INFORMATION

**WARNING:** This document contains sensitive security information that is controlled under the provisions of 49 CFR 1520. The information may not be released in any form without the express prior written consent of the Under Secretary of Transportation for Security. In accordance with 49 U.S.C. 40119, this information is exempt by statute from disclosure under the FOIA. Under the provisions of 49 CFR 1520(d), violators are subject to civil penalty or other action by DOT.